



**SOCIAL CARE HEALTH AND WELLBEING SCRUTINY COMMITTEE**

**2.00 pm THURSDAY, 8 FEBRUARY 2018**

**COMMITTEE ROOMS A/B - NEATH CIVIC CENTRE**

**PART 1**

1. To receive any declarations of interest from Members
2. To receive the Minutes of the Social Care, Health and Wellbeing Scrutiny Committee held on 11th January 2018 (*Pages 5 - 10*)
3. To receive the Scrutiny Forward Work Programme 2017/18 and Actions Register (*Pages 11 - 22*)
4. To scrutinise information and monitoring issues being reported by:

**Report of the Interim Head of Children and Young People Services**

5. Update on Child Sexual Exploitation (*Pages 23 - 34*)
6. To select appropriate items from the Cabinet Board Agenda for pre-scrutiny (Cabinet Board reports enclosed for Scrutiny Members).
7. Any urgent items (whether public or exempt) at the discretion of the Chairman pursuant to Section 100B (4) (b) of the Local Government Act 1972
8. Access to Meetings to resolve to exclude the public for the following item(s) pursuant to Section 100A(4) and (5) of the Local Government Act 1972 and the relevant exempt paragraphs of Part 4 of Schedule 12A to the above Act.

## **PART 2**

9. To select appropriate private items from the Cabinet Board Agenda for pre-scrutiny (Cabinet Board Reports enclosed for Scrutiny Members).

**S.Phillips**  
**Chief Executive**

**Civic Centre**  
**Port Talbot**

**Thursday 1<sup>st</sup> February 2018**

### **Committee Membership:**

**Chairperson:**      **Councillor L.M.Purcell**

**Vice**  
**Chairperson:**      **Councillor S.E.Freeguard**

**Councillors:**      A.Llewelyn, H.C.Clarke, A.P.H.Davies,  
C.Galsworthy, H.N.James, J.Miller, S.Paddison,  
M.Protheroe, S.H.Reynolds, D.Whitelock and  
C.Williams

### **Notes:**

- (1) *If Committee Members or non-Committee Members wish to have relevant items put on the agenda for future meetings, then please notify the Chief Executive/Chair eight days before the meeting.*
- (2) *If non-Committee Members wish to attend for an item of interest, then prior notification needs to be given (by 12.00 noon on the day before the meeting). Non-Committee Members may speak but not vote, or move or second any motion.*
- (3) *For pre scrutiny arrangements, the Chair will normally recommend forthcoming executive items for discussion/challenge. It is also open*

*to Committee Members to request items to be raised - though Members are asked to be selective here in regard to important issues.*

- (4) The relevant Cabinet Board Members will also be invited to be present at the meeting for Scrutiny/ Consultation purposes.*
- (5) Would the Scrutiny Committee Members please bring the Cabinet Board papers with them to the meeting.*

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## **SOCIAL CARE HEALTH AND WELLBEING SCRUTINY COMMITTEE**

**(Committee Rooms A/B - Neath Civic Centre)**

**Members Present:**

**11 January 2018**

**Chairperson:** Councillor L.M.Purcell

**Vice Chairperson:** Councillor S.E.Freeguard

**Councillors:** A.Llewelyn, A.P.H.Davies, C.Galsworthy,  
H.N.James, J.Miller, S.Paddison, M.Protheroe,  
S.H.Reynolds and D.Whitelock

**Officers In Attendance** A.Jarrett, Mrs.A.Thomas, I.Oliver, Ms.K.Warren,  
J.Hodges, R. Hopkins, C.Matthews, E.Meyrick,  
Ms.C.Dyer and S. Curran

**Cabinet Invitees:** Councillors A.R.Lockyer and P.D.Richards

1. **MINUTES OF THE SOCIAL CARE, HEALTH AND WELLBEING SCRUTINY COMMITTEE HELD ON 24TH NOVEMBER 2017**

The Committee noted that the fourth paragraph on page 2 should read ‘...been challenging.’

The Chair stated that following concerns raised in the 24<sup>th</sup> November meeting an additional letter will be written on behalf of the Committee.

The Committee noted the Minutes.

2. **MINUTES OF THE SOCIAL CARE, HEALTH AND WELLBEING SCRUTINY COMMITTEE HELD ON 30TH NOVEMBER 2017**

The Committee noted the Minutes.

3. **SCRUTINY FORWARD WORK PROGRAMME AND ACTIONS REGISTER 2017/18.**

The Committee requested that the following items be added to the Forward Work Programme:

- CSE Presentation
- Staff Survey
- Asset Based Approach
- Safeguarding and Standards of Care in Adults Social Services

The Committee noted the Work Programme.

4. **SOCIAL SERVICES, HEALTH AND HOUSING - PROPOSED 2017-18 PERFORMANCE REPORTING ARRANGEMENTS**

The Committee received information in relation to proposed Performance Reporting arrangements and a selection of Key Priority Indicators as contained within the circulated report.

The Committee were keen that outcomes and impact is reported back and Officers informed them that this is being built into Welsh Government Performance Indicators going forward.

Members selected the following Key Priority Indicators for quarterly reporting to the Social Care Health and Wellbeing Scrutiny Committee:

HLM 2, HLM4, HLM9, HLM 10, HLM 12, HLM 14, HLM 17 (to also include costs), HLM 18, HR1 and HR2.

Members also requested that the time taken from a request for a Direct Payment to the assessment taken place is included in the Performance Reporting.

5. **PRE-SCRUTINY**

The Committee scrutinised the following matters:

Cabinet Board Proposals

5.1 **Social Services Health and Housing Directorate Business Plan 17/19**

The Committee received the Social Services Health and Housing Directorate Business Plan for 17/19 as contained within the circulated report.

The Committee asked for further information in relation to commissioning and were informed that there are a number of priority areas to reshape and strengthen the local markets in order to help the Council support people through a pathway into greater independence with high quality services.

Members noted that it is sometimes difficult for smaller private sector businesses to get involved in larger tendering exercises but Officers gave the assurance that future procurement will enable the 'asset based approach' and will aim to be a simple and accessible programme encouraging participation from local businesses and organisations.

Members questioned how a 'robust market' would be established. The fact that all strands of the market place were being considered was discussed to understand the flow of people using the service and the Committee were pleased to note the aim of working with organisations who share the same morale values in order to enter into positive working relationships.

Concern was raised at the 8% increase in those living with dementia and the pressure that this will put on services. It was agreed that future proofing will be vital within the older people sectors (i.e. care home and domiciliary care) and that the Social Care Workforce Development Grant is utilised to provide dementia specific training however it was noted that this was not mandatory training currently.

The Committee noted the ongoing commitment to an asset based approach and engaged in a discussion about how local Members will assist in the progress of this model.

The Committee were pleased to note the 'shared front door' provision of a single point of contact as well as the bringing together of the separate children's and adults safeguarding teams under one senior manager.

A discussion was held on Direct Payments and Members looked forward to the planned Task and Finish Group on the topic.

Members raised issues in relation to Registered Social Landlords and were pleased to note the ongoing relationship between them and the Environment Directorate. Independent Living Arrangements with Tai Tarian were discussed and Officers explained that 'Extra Care' Schemes were going to be reviewed over the next 12 months.

The Committee asked for the Officers' view on the most challenging aspect of the plan to deliver. The view was expressed that the whole plan is inter-woven and will depend very much on the success of the implementation of the asset based approach which will involve a change in Council culture. Members agreed that the delivery of the plan will involve a journey for all involved and the Committee looked forward to playing their part in this and looked forward to receiving further information in relation to the individual priorities as they progress.

The Committee were concerned at the jargon used throughout the report and queried the extent that members of the public would understand the content and meaning.

Following scrutiny, the Committee were supportive of the recommendation to be considered at Cabinet Board, but recommended that the Strategic Business Plan is revised to make it more user friendly and consulted with the public for their views to finalise a strategy for the directorate.

## 5.2 Western Bay Youth Justice and Early Intervention Service Quarter 1 and 2 17/18 Data Report.

The Committee received information in relation to the Western Bay Youth Justice and Early Intervention Service Quarter 1 and 2 17/18 Data as contained within the circulated report.

Members stated that the report was quite technical and asked if it could be made more readable when presented next time. Members also noted that there was inconsistency between the writing of numbers in numbers and words and asked that this be addressed. Officers welcomed the feedback.

A discussion was had on reoffending rates and Members noted that while performance has worsened the way in which it is

reported has changed and the Committee were made aware of the challenging and complex cohort.

Members asked how the voice of the young person is considered and were pleased to note that the Young Person Management Board has a new Chair and a new system is in place to capture young people's views.

Following scrutiny it was agreed that the report be noted.

## **CHAIRPERSON**

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**Social Care, Health and Wellbeing Scrutiny Committee  
Forward Work Programme 2017/18**

Date of Meeting	Agenda Item	Officer
8 February 2018	CSE Presentation	Keri Warren
8 March 2018	Autism Strategy	Keri Warren
5 April 2018	Asset Based Approach-detail and update	Andrew Jarrett
26 April 2018	CANCELLED	

- UPDATE REPORTS ON LAY ASSESSOR PROGRAMME TO BE BUILT IN AS IT DEVELOPS
- Adult Safeguarding and Quality Assurance
- Quarterly Budget Monitoring

## Scrutiny - Actions and Referrals Update

Meeting Date	Minuted Action / Referral / Request	Progress Update	Officer	Target / Completion Date	Completed / On-going
7 <sup>th</sup> Sept 2017	Matters Arising-to make representations to Democratic Services Committee on way forward.	Trial of Actions Register	Stacy Curran	Ongoing	Ongoing
Page 13	Western Bay Reports- Sara Harvey to be contacted to request attendance on Western Bay Reports at a future meeting of the Committee	Western Bay reports to be presented to November Scrutiny Meeting	Stacy Curran	End 2017	Complete
	Add Autism Strategy to FWP	Added to FWP	Stacy Curran		Complete
	Western Bay Youth Justice and Early Intervention Annual Plan 17/18- reoffending rates statistics requested before inception of Western Bay	Circulated to Committee	Stacy Curran	October 2017	Complete
	Western Bay Youth Justice and Early Intervention Annual Plan 17/18. Further information on consultation be included in future reports.	Officers informed of requirement	Stacy Curran	Ongoing	Ongoing

## Scrutiny - Actions and Referrals Update

	Western Bay Safeguarding Children Board Annual Report. Members requested that an analysis of NPT children be provided split into LAC/non LAC and those under special guardianship as well as those on the CSE register.	Requested from Officers- to be circulated to Committee upon completion	Stacy Curran	October 2017	Ongoing
	Dedicated presentation of CSE to FWP as well as one day enquiry info	Added to FWP	Stacy Curran	Complete	Complete
Page 14	<p><b>Performance- Children's</b> The Committee requested that previous figures for caseload per worker be included in the next report for comparison.</p> <p>040118 Update: Report updated to reflect request and received by Members</p>	Officers informed of requirement for next report	Stacy Curran	Complete	Complete

## Scrutiny - Actions and Referrals Update

	<p><b>Performance- Adults</b> The Committee requested that officers bring back a report on performance overall based on the style of report that the previous Children, Young People and Education Scrutiny Committee used to receive on key priority indicators to give this committee an option to consider and agree what priority information they wish to see reported to them on a regular basis</p> <p>040118 Update: Paper to Scrutiny 11.01.18 requesting Members select a suite of Key High Level Measures to be reported throughout 2017/18.</p>	Officers informed and will prepare information for inclusion with the next Performance reports.	Stacy Curran	11.01.18	Ongoing
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## Scrutiny - Actions and Referrals Update

Meeting Date	Minuted Action / Referral / Request	Progress Update	Officer	Target / Completion Date	Completed / On-going
5 <sup>th</sup> October	Autism Strategy to be presented to Committee earlier in the FWP	Amended in FWP and requested from officers	Stacy Curran/Andrew Jarrett	Ongoing	Ongoing
Page 16	Children's Services Staff Survey to be added to the FWP for January <b>040118 Update: Deferred from Cabinet 11.01.18</b>	Added to FWP	Stacy Curran	Complete	Complete
	Scrutiny of Direct Payments to be considered at a future meeting of the Committee	The governance and scrutiny arrangements of Direct Payments has been requested from Officers and upon receipt the best way to present this information to Members will be considered	Stacy Curran/Andrew Jarrett	Ongoing	Ongoing
	That the Committee continue to monitor and scrutinise NPT's involvement with the Safeguarding Children's Board	Annual report considered by committee	Stacy Curran/Director SCHWB	Ongoing	Ongoing

**Scrutiny - Actions and Referrals Update**

	Workforce chart of the Community Resource Team requested	Requested from officers and will be circulated via email to Members	Stacy Curran/Andy Griffiths	Ongoing	Ongoing
	Report completed by Community Resource Team in Hospitals requested to be brought to a future meeting of the Committee	Requested from Officers and will be added to FWP	Stacy Curran/Andy Griffiths	Ongoing	Ongoing

## Scrutiny - Actions and Referrals Update

Meeting Date	Minuted Action / Referral / Request	Progress Update	Officer	Target / Completion Date	Completed / On-going
2 <sup>nd</sup> November	A report by the end of the financial year detailing what the MAPPS remit is be submitted.	Requested from Officers	Andrew Jarrett	Ongoing	Ongoing
	A report on the different workstreams of the Integrated Autism Service be brought to Committee	Requested from Officers	Andrew Jarrett	Complete	Complete
	The definition of the word 'frail' is and will circulate to Members via email. <b>040118 Update:</b> <b>Definition emailed to SC 04.01.18</b>	Requested from Officers	Ian Oliver	<b>04.01.18</b>	<b>Complete</b>

## Scrutiny - Actions and Referrals Update

	<p>A Strategic Plan will be brought to the next meeting for Members consideration which will include what is available and where the gaps are of provision in relation to 3<sup>rd</sup> Sector Brokerage.</p> <p>040118 Update: Paper to Cabinet 11.01.18; this includes asset based working i.e. how we plan to work with third sector.</p>	Requested from Officers	Andrew Jarrett	11.01.18	Complete
Page 19	<p>The Commissioning Strategy for Care Homes for Older People 2016-2025 and the local Implementation Plan for Neath Port Talbot Council was approved subject to elements of the implementation plan being brought back retrospectively to Members for their continued information and ongoing monitoring.</p>	Requested from Officers	Angela Thomas	Ongoing	Ongoing

## Scrutiny - Actions and Referrals Update

Meeting Date	Minuted Action / Referral / Request	Progress Update	Officer	Target / Completion Date	Completed / On-going
30 <sup>th</sup> November	Definition of Frail required 040118 Update: See previous note (2 <sup>nd</sup> November)	Requested from officers	Ian Oliver	Complete	Complete
	Strategic Plan on 3 <sup>rd</sup> Sector Brokerage 040118 Update: See previous note (2 <sup>nd</sup> November)	Requested from officers	Andrew Jarrett	11.01.18	Complete
	Figures requested on Young People on Child Protection Register 040118 Update: Future performance reports to Scrutiny to include data relating to children removed from the Child Protection Register	Requested from officers	Angela Thomas	08.03.18	Ongoing
	Leaving Care Team and Route 16 Report 040118 Update: Seek clarification required on the detail of the report required	Requested from officers	Keri Warren	11.01.18	Ongoing

**Scrutiny - Actions and Referrals Update**

	In-house dementia training update on FWP	Added to FWP	Stacy Curran		Complete
Meeting Date	Minuted Action / Referral / Request	Progress Update	Officer	Target / Completion Date	Completed / On-going

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## NEATH PORT TALBOT COUNTY BOROUGH COUNCIL

### SOCIAL CARE, HEALTH AND WELLBEING SCRUTINY COMMITTEE

8<sup>TH</sup> February 2018

### REPORT OF THE INTERIM HEAD OF CHILDREN & YOUNG PEOPLE SERVICES – K WARREN

#### MATTER FOR MONITORING

WARDS AFFECTED: ALL

#### UPDATE ON CHILD SEXUAL EXPLOITATION

##### 1. Purpose of the Report

The purpose of this report is to update Elected Members on the progress of the Child Sexual Exploitation procedures and meetings held in Neath Port Talbot.

##### 2. Executive Summary

The update to the Process of Child Sexual Exploitation provides an overview of the number of those young people subject to Child Sexual Exploitation Review in Neath Port Talbot including the proposals for directly including the young person and their family within the CSE meetings to achieve better outcomes in the future.

##### Background

The protocol for Safeguarding and promoting the welfare of children who are at risk of abuse through sexual exploitation is issued under the Safeguarding Children: Working Together under the Children Act 2004 and sits within Part 5 of the All Wales Child Protection Procedures. It sets out the formal Child Protection Procedure to be used where there are concerns that a child is at risk of, or is abused through, sexual exploitation. It should be used in conjunction with the Sexual Exploitation Risk Assessment Framework (SERAF).

The aim of the protocol is to Safeguard and promote the welfare of children and young people when there are concerns that they are at risk of abuse through sexual exploitation and to encourage the investigation and prosecution of those who perpetrate this form of abuse.

The update report aims to reassure Members that those children and young people subject to the CSE protocol continue to be supported via a multi-agency approach and that CSE meetings are consistently reviewed.

The proposals in having the young person and their family present within the CSE meeting, is felt to be one of great benefit moving forward. This way of working will provide professionals with a better understanding of that young person's circumstances and together with the family reduce the risks around that young person.

### **3. Financial Impact**

There are no specific financial implications arising directly out of this report

### **4. Equality Impact Assessment**

There are no Equality Impacts associated with this report

### **5. Workforce Impacts**

There are no workforce impacts associated with this report.

### **6. Legal Impacts**

There are no workforce impacts associated with this report.

### **7. Risk Management**

There are no risk management impacts associated with this report

**8. Consultation**

There is no requirement under the Constitution for external consultation on this item.

**9. Recommendation**

That Members note the content of the update report.

**10. Reason for Proposed Decision**

Not applicable – report is for information

**11. Implementation of Decision**

Not applicable – report is for information

**12. Appendices**

Child Sexual Exploitation Report

**13. List of Background Papers**

None

**14. Officer Contact**

Emma Meyrick, Interim Safeguarding Principal Officer

Children & Young people services,

Neath Port Talbot County Borough Council

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# CHILD SEXUAL EXPLOITATION (CSE)

January 2018

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## *What is Child Sexual Exploitation?*

The sexual exploitation of children and young people is a hidden form of abuse.

As outlined within the All Wales Child Protection Procedures, Child sexual exploitation is the coercion or manipulation of children and young people into taking part in sexual activities. It is a form of sexual abuse involving an exchange of some form of payment which can include money, mobile phones and other items, drugs, alcohol, a place to stay, 'protection' or affection. The vulnerability of the young person and grooming process employed by perpetrators renders them powerless to recognise the exploitative nature of relationships and unable to give informed consent.

Child Sexual exploitation (CSE) for the purpose of this report, includes:

- abuse through exchange of sexual activity for some form of payment
- abuse through the production of indecent images and/or any other indecent material involving children whether photographs, films or other technologies
- abuse through grooming whether via direct contact or the use of technologies such as mobile phones and the internet
- abuse through trafficking for sexual purposes

**Children do not volunteer to be sexually exploited and they cannot consent to their own abuse; they are forced and/or coerced.**

The All Wales Protocol for Safeguarding and promoting the welfare of children who are at Risk of Abuse through Sexual Exploitation applies to male and female children up to the age of 18 years irrespective of whether they are living independently, at home, with carers, or in a residential setting.

### *How do we know who these young people are?*

Professionals can only work together to safeguard children if there is an exchange of relevant information between them. The protective network of professionals involved in multi-agency meetings should agree the ongoing response to risk together, enabling individuals to feel confident that information shared will be used to enable positive outcomes for the child or young person.

Referrals can be received from any agency or member of the public/family that feel a young person is at risk of CSE. It is usually the behaviours of a young person that develops over time that concerns other professionals, for example young people going missing a lot, taking drugs or misusing alcohol, anti-social behaviour and being invited to parties. Family members do not usually make the direct link with their child's behaviour and CSE concerns but the reports of their behaviour does then help the professionals to make the link and the right assessments and supports are provided to that young person.

Staff in all agencies should be familiar with the Sexual Exploitation Risk Assessment Framework (SERAF) and be able to identify children at risk of CSE. This form is completed for every case when identifying those young people who are at risk of CSE. There are different risk and vulnerability indicators that are on the form that need to be ticked as a 'risk factor' against that young person. Those ticked are then added up and when there is a score of 16+ then the young person is considered as being at risk of CSE. The case is then discussed with the Safeguarding Principal Officer who makes the decision as to whether or not the case is heard within a CSE strategy meeting setting.

### *How do we manage this in Neath Port Talbot?*

Within Neath Port Talbot the feedback from partner agencies, the family and more importantly the young person themselves suggests that we are managing these cases well. The outcomes that are achieved for the young people are positive and the engagement of that young person with agencies such as Better Futures (who complete the direct work around CSE) is good.

Previously it has been difficult to ensure that partner agencies attend CSE meetings regularly which results in difficulty in progressing plans for the young person. However, through continued effort and buying in partner agencies, the CSE meetings are very productive and there is now consistency in partner agency representation at each meeting.

### *How many young people do we have on the CSE protocol?*

The number of young people on the CSE protocol is low. There are currently 8 young people on the protocol that we review on a 4-6 weekly basis.

Below is some data that shows the number of young people who have been subject to the CSE protocol. It is evident that since 2014, the number of young people subject to the protocol has decreased which could be for many different reasons. Some reasons we know for the safe decrease is the positive close working relationships that we have with our partner agencies and the dedicated work being undertaken by the social worker staff with the young people.

Another factor is the functioning of the Risky Behaviour Panel where professionals from all sectors attend and will discuss live issues within the communities. Such productive discussions have led to adult males and females being identified whom pose a risk to young people and positive action taken against such adults. This forum provides a good opportunity for information sharing and as a result a more proactive response from professionals/agencies to the issues/risks identified within the community.

All professionals continue to tackle the challenges of CSE within the community, whilst making the community a safer place where we can to safeguard our most vulnerable young people.

Table 1

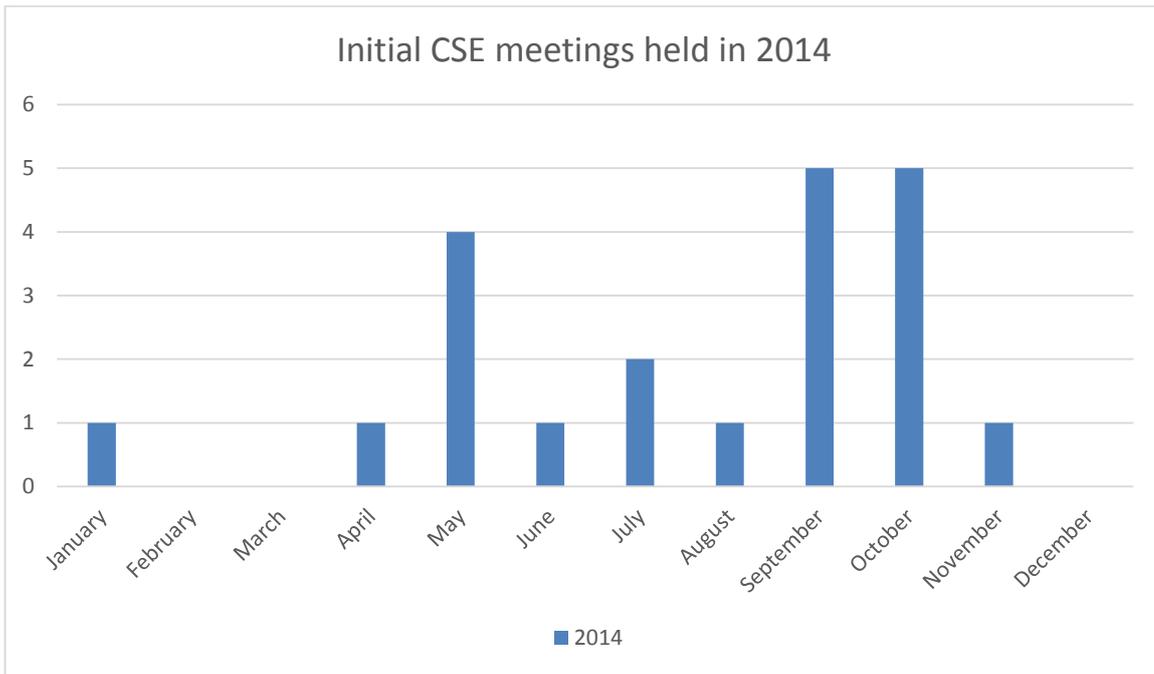


Table 2

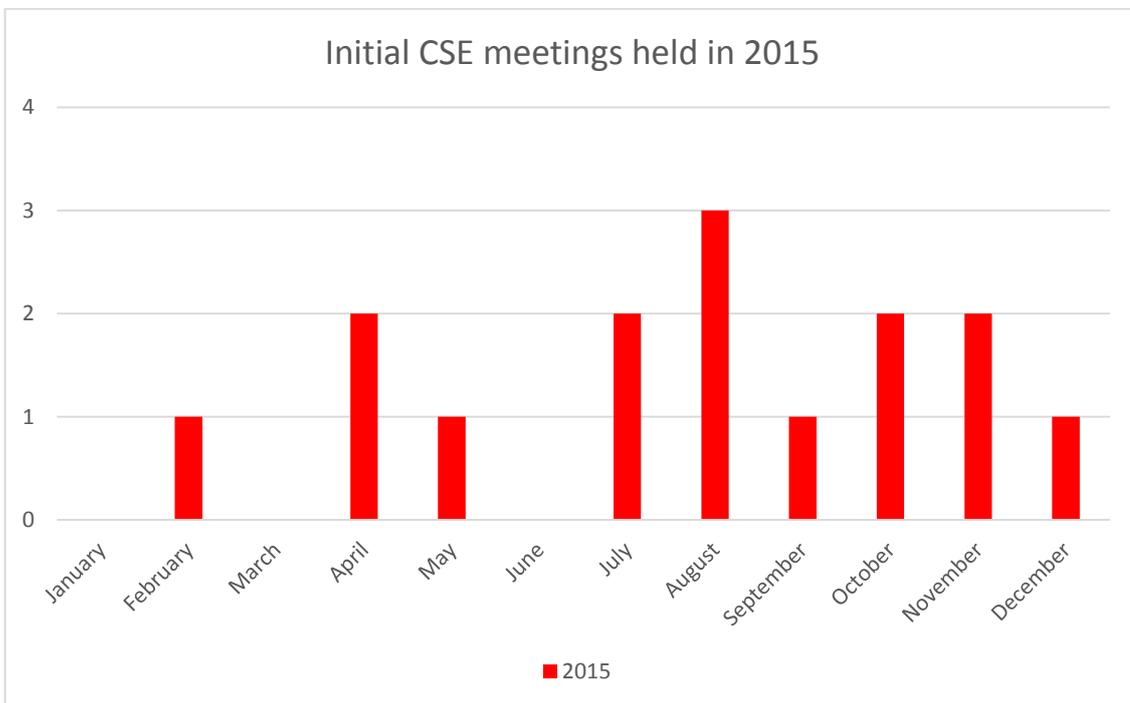


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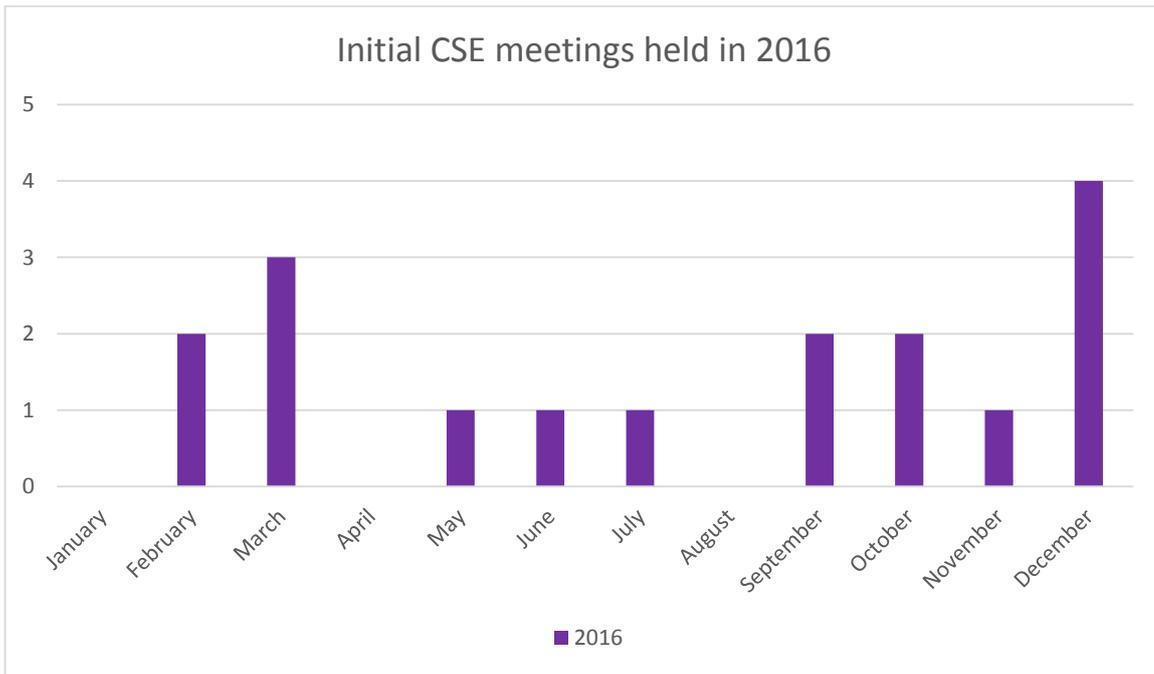


Table 4

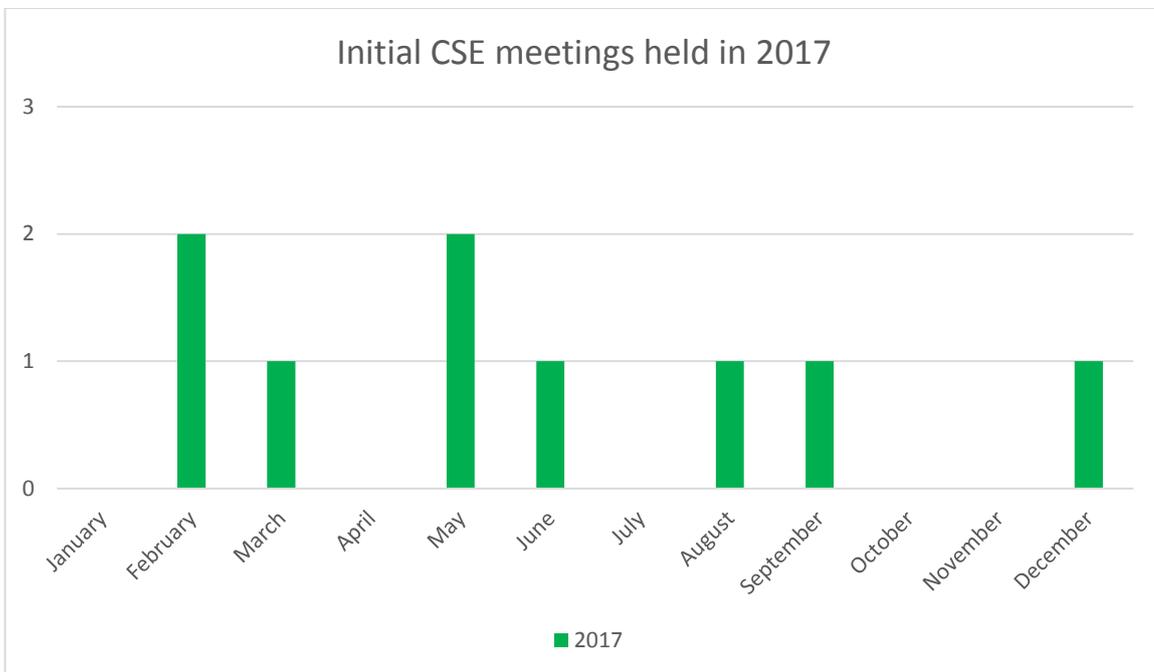


Table 5

Number of initial CSE meetings held:

2014	21
2015	15
2016	17
2017	9

### *What do we need to do moving forward?*

Our priority is always and has always been ensuring the safety and wellbeing of the young person is at the centre of what we do. When sitting and listening to other professionals within the CSE meetings, the dedication and determination to support these vulnerable young people to improve their lives and keep them safe is evident.

Those professionals who attend the CSE meetings have a wealth of knowledge and experience about CSE, what the risks are and what support can be provided to the young person. However, what is missing is the family and the young persons' views about how they feel within the situation that they find themselves and if they felt the support they received was positive and if the support has made a difference. Currently you could say that this is measured on the progress made by that young person following support from services, the risk of CSE minimising and their names then being removed from the CSE protocol.

Hearing the voice of the young people and their family through the social worker is not enough. It is crucial that the most vulnerable young people are central within their own meeting and influence their own plan to better the circumstances that they find themselves within. It is evident that when young people and their families are part of the plan; that the outcomes are far more realistic and they are more likely to achieve the safe outcomes that everyone seeks to accomplish.

### *How are we going to do this?*

It is felt that it will be more helpful to include the young person and their parents/carers within the CSE meetings that are held. Having the conversations with the young person and their families directly will influence the plans that are developed and will provide far more insight into the young person's world. We will see what they see as the concerns and how together we can reduce the risks around them.

It is hoped that working in this way, we will break down the barriers that many young people have with professionals (as they see professionals as interfering) and will provide the young person and their family with reassurances that each agency sitting around the table at that meeting is there to work openly with them and has a role to play in supporting them as a family.

It is proposed that during the first part of the CSE meeting, professionals will discuss the young person's circumstances and identify what if any are the wider risks within the community. Together a discussion will then be held in order to determine what support professionals can provide to the young person to minimise continued risk of CSE.

The second part of the meeting will involve the young person and family where appropriate joining the meeting. This will allow them to hear what has been discussed and then have the young person and family fully involved in pulling together a plan that they will actively engage with.

We understand how difficult it may be for a young person to attend the meeting and the anxieties around this and therefore will be proposing to hold such meetings at the Sandfields Community Centre which is a more informal venue.

It will be a priority to ensure that we better understand what young people say and wish to happen within their own lives and help influence their own futures.

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